# MEMORANDUM OF AGREEMENT AMONG THE ILLINOIS DEPARTMENT OF VETERANS' AFFAIRS, THE ILLINOIS CAPITAL DEVELOPMENT BOARD, AND THE ILLINOIS STATE HISTORIC PRESERVATION OFFICER REGARDING THE DEMOLITION OF CERTAIN BUILDINGS AT THE ILLINOIS VETERANS' HOME AT QUINCY, ILLINOIS (SHPO LOG #013012819)

WHEREAS, the Illinois Department of Veterans' Affairs (DVA) owns and administers the Illinois Veterans' Home at 1707 North 12th Street in the City of Quincy, Adams County, IL (Home); and

WHEREAS, the Department of Veterans' Affairs ('DVA'), working with the Illinois Capital Development Board ('CDB') propose to undertake the demolition of Kent Infirmary (W0650), Elmore Infirmary (W0646), Fletcher Infirmary (W0618), Markword Infirmary (W0647), the Northern Guesthouse (W0603), the Schapers Hospital (W0644), the Truck Maintenance Garage (W0653), and the Vehicle Garage (W0637) (collectively referred to as Buildings) in the Home (Undertaking); and

WHEREAS, the CDB, in its role at the State of Illinois' construction management agency, is to oversee the design and construction of all work on these Buildings as part of the CDB's project number 040-010-115; and

WHEREAS, all Undertakings at the Home are subject to review pursuant to the Illinois State Agency Historic Resources Preservation Act (20 ILCS 3420) and its implementing rules (17 IAC 4180) (Act); and

WHEREAS, the State Historic Preservation Office currently resides within the Illinois Department of Natural Resources (IDNR), and the Director of IDNR is the duly designated State Historic Preservation Officer (SHPO); and

WHEREAS, the SHPO determined on February 21, 2019 that the Home is eligible for listing to the National Register of Historic Places (NRHP) as a historic district, and that the Buildings contribute to that historic district; and

**WHEREAS**, the SHPO has determined that the Undertaking will have an adverse effect on the Buildings that are eligible for the NRHP; and

**NOW, THEREFORE**, the DVA, the CDB and the SHPO agree that the Undertaking shall be implemented in accordance with the following stipulations in this Memorandum of Agreement (Agreement) in order to mitigate the adverse effects of this Undertaking to the NRHP-eligible properties as a result of this project.

### **STIPULATIONS**

### I. MITIGATION

CDB, working with the DVA, shall retain a historical contractor(s) of their choice (Contractor) who meets the Secretary of the Interior's Qualifications (36 CFR Part 61, <a href="https://www.nps.gov/history/local-law/arch\_stnds\_9.htm">https://www.nps.gov/history/local-law/arch\_stnds\_9.htm</a>) to complete the measures described below. Prior to the completion of the demolition of the Undertaking, CDB and DVA will ensure that the following HABS recordation (see: <a href="https://www.nps.gov/hdp/standards/index.htm">https://www.nps.gov/hdp/standards/index.htm</a>) is completed by the Contractor for:

Elmore Infirmary
Fletcher Infirmary
Kent Infirmary
Markword Infirmary
Northern Guest House
Schapers Hospital
Truck Maintenance Garage
Vehicle Garage

The Contractor must consult with the SHPO prior to the initiation of the work to ensure that expectations are understood.

### A. Recordation

- 1. Fieldwork: Site Visit, Photography, Measurements
  - a. The Contractor shall take site, interior, and exterior digital images of the eight buildings. These photos should be used for reference in developing the architectural description outlined in I.A.2.d. Field notes/sketches should be used to create the CAD-based sketch plans outlined in I.A.2.a.
  - b. The Contractor shall submit draft digital images of the same or very similar views that are proposed for HABS photography to the SHPO for comment. Selection of view and quantity of images shall be done in consultation with the SHPO. Images must include site, elevations, distinctive exterior and interior architectural features, primary interior spaces, and representative non-primary interior spaces. Upon SHPO concurrence in writing of the selected draft views, the Contractor may proceed with taking the final HABS photography as outlined in I.A.1.c.
  - c. Final HABS photographs must be taken by a professional photographer and must include all the views agreed to in I.A.1.b. Photographs must be taken with a large-format film camera using 4" x 5" or larger black-and-white negatives, processed according to HABS guidelines, with in-camera perspective correction (as

needed).

- d. Upon completion of I.A.1.a, b, and c, the Contractor shall digitally submit the images and copies of field notes to the SHPO for review and comment. Upon SHPO confirmation in writing that all of the information necessary to complete HABS recordation has been collected, the demolition of the Buildings may commence.
- 2. Recordation components shall consist of the following items.
  - a. <u>Sketch plans.</u> These will be as defined by HABS guidelines. For the three buildings: Northern Guest House, Truck Maintenance Garage and Vehicle Garage for which no drawings exist, they would be letter sized and digitally drawn of the buildings in their current condition. Of the remaining five buildings, they would be 24" x 36" reproductions of original drawings printed drawing-size. All drawings shall be on vellum with either a large-format inkjet printer using a HABS-designated ink set or with a large-format laser printer (i.e., photocopier).
  - b. <u>HABS photographs</u>. Prints from the negatives taken in I.A.1.c must be either wet processed on regular (not resin-coated) photo paper or inkjet-printed, according to HABS guidelines. The final size of the prints (either 5" x 7" or 8" x 10") and their mounting and labeling shall be done in accordance with guidance provided by the NPS. Final recordation package must contain the photo prints, original negatives, and a contact sheet, per HABS standards.
  - c. <u>Archival digital photography</u>. This set of labeled photos are those taken as a part of the reconnaissance and agreed to as stated in I.A.1.a. They should be printed as directed by HABS staff.
  - d. <u>Narrative and description</u>. A written historic narrative and an architectural description of the eight buildings using HABS-designated outline format printed single sided on regular-weight, archival (non-recycled, with 25% cotton fiber content) bond paper.
  - e. <u>Original and/or historic drawings</u>. Any original and/or historic drawings of the eight buildings scanned at a minimum of 400 dpi, dropped full-size onto HABS title blocks, and printed on vellum with either a large-format inkjet printer using a HABS-designated ink set or with a large-format laser printer (i.e., photocopier). The Contractor must consult with the SHPO to determine which extant plans warrant scanning and inclusion in the recordation package.

- f. <u>Original field notes</u>, if applicable (i.e., field sketches, laser-scan info, photogrammetric data info.)
- g. <u>Historic images and maps</u>. Photographic copies of illustrative historic images and maps must be scanned, and printed, and labeled according to HABS guidelines. The Contractor must consult with the SHPO to determine which historic images and maps warrant scanning and inclusion in the recordation package.
- h. <u>CD/DVD</u>. Digital versions of items I.A.2.a through I.A.2.g must be saved onto an archival CD/DVD.
- 3. <u>Draft submission</u>. The Contractor shall email in pdf format and mail a hardcopy of the 95% draft of the items in I.A.2.a through g for each of the eight building to the SHPO for review and comment. When the SHPO accepts in writing each building's 95% draft submission, the Contractor will complete the final documentation for that building as directed in I.A.4.
- 4. <u>Final submission</u>. Upon completion of the final documentation, the Contractor shall submit the following for each Building to the SHPO:
  - a. One (1) HABS recordation package containing items I.A.2.a, b, c, d, e, f, g, and h.
  - b. One (1) recordation package containing items I.A.2.a, c, d, e, g, and h in an archival clamshell.

Upon final approval of each building's package, the SHPO will submit the HABS recordation package to the Heritage Documentation Programs in the National Park Service for eventual deposit in the Library of Congress, and the SHPO will deposit the recordation package with the Abraham Lincoln Presidential Library in Springfield, Illinois.

### B. Historic Context and Significance

A written historic context (with illustrations, as necessary) and significance of the Illinois Veterans' Home in Quincy, its development and maturity, including the construction of post-war buildings, must be developed. The Contractor shall email in pdf format and mail a hardcopy of the 95% draft of the Historic Context and Significance to the SHPO for review and comment. When the SHPO accepts in writing the 95% draft submission, the Contractor will complete the final Historic Context and Significance in HABS-designated format printed single sided on regular-weight, archival (non-recycled, with 25% cotton fiber content) bond paper and submit it to the SHPO to be included with the Recordation packages.

### II. DURATION

This Agreement shall terminate if its stipulations are not carried out within five (5) years from the date of its execution. Prior to such time, DVA may consult with the other signatories to reconsider the terms of the Agreement and amend it in accordance with Stipulation V AMENDMENTS below. DVA shall notify the signatories as to the course of action it will pursue.

### III. POST-REVIEW DISCOVERIES

If potential historic properties are discovered or unanticipated effects on historic properties found, DVA shall consult with the SHPO immediately and make reasonable efforts to avoid, minimize, or mitigate adverse effects to such properties. In the event of an unanticipated discovery of human remains or burials, DVA understands and agrees that it must immediately stop work within the area of discovery, notify the SHPO, and comply with the Human Skeletal Remains Protection Act (20 ILCS 3440) as administered by DNR, which provides that no human skeletal remains shall be disturbed without a permit issued by DNR.

### IV. DISPUTE RESOLUTION

Should any signatory to this Agreement object at any time to any actions proposed or the manner in which the terms of this Agreement are implemented, DVA shall consult with the signatories to resolve the objection. If the signatories cannot agree regarding a dispute, the signatories shall utilize the procedures provided in 20 ILCS 3420/4e.

### V. AMENDMENTS

This Agreement may be amended when such an amendment is agreed to in writing by all signatories. The amendment will be effective on the date a copy is signed by all of the signatories.

### VI. TERMINATION

If any signatory to this Agreement determines that its terms become impossible to carry out, that party shall immediately consult with the other parties to attempt to develop an amendment per Stipulations IV and V above. If within thirty (30) days an amendment cannot be reached, any signatory may terminate the Agreement upon written notification to the other signatories.

## VII. COUNTERPARTS; FACSIMILE OR .PDF SIGNATURES

This Agreement may be executed in counterparts, each of which shall be considered an original and together shall be one and the same Agreement. A facsimile or .pdf copy of

this Agreement and any signatures thereon will be considered for all purposes as an original.

### VIII. EFFECTIVE DATE

This Agreement is effective on the date signed by DVA.

EXECUTION of this Agreement and implementation of its terms evidences that DVA has afforded the SHPO an opportunity to comment on the effects of the Undertaking in compliance with the Act.

[Signature Pages to follow]

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### **SIGNATORY**

ILLINOIS DEPARTMENT OF VETERANS' AFFAIRS		
Signature:	Date:	
Name: Towy Rolberk	•/ • /	
Title: Chief of The		

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### **SIGNATORY**

ILLINOIS DEPUTY STATE HISTORIC PRESERVATION OFFICER

By: Date: July 21, 2020

Bob Appleman, Deputy State Historic Preservation Officer

Illinois Department of Natural Resources

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CAPITAL	DEVELOP	MENT BOARD	(CDB)		
Signature	1	WW +	7	Date: 7 Z	3 2120
Name:		I.m Ur	Lder wa o	D	
Title:	Exe	cutive	Diec	+0 n	

Amy Romano

7/23/2020

General Counsel

Capital Development Board