

Illinois Department of Transportation

Memorandum

To:	Kensil Garnett	Attn:	Greg Larson
From:	Jack Elston	By:	Joseph Galloy
Subject:	MOA Ratification – Cleared for Design Approval Only (Not Letting)		
Date:	January 21, 2026		

Marshall/Putnam County
Henry
FAP 653/IL 18
Bridge Replacement
Structure # 062-0036
Job # D-94-041-19
IDOT Sequence # 23202A
SHPO Log # 001120220

Further coordination with the Illinois State Historic Preservation Officer (SHPO) is required for the above referenced project. Attached is a Memorandum of Agreement upon which the Federal Highway Administration (FHWA), SHPO, and IDOT have agreed to the replacement of the IL 18 Bridge over the Illinois River, which will adversely affect the historic bridge, which is eligible for listing on the National Register of Historic Places (NRHP), upon the following three stipulations:

- A. Prior to its demolition, the bridge needs to undergo Historic Illinois Engineering Record (HIER) Level III recordation. The draft HIER (95%) needs to be approved by SHPO prior to IDOT initiating demolition of the Bridge. The IDOT will submit the final HIER (100%) documentation to the SHPO.
- B. The bridge shall undergo video documentation to discuss the bridge, its history and the history of the area. The necessary photography and drone videography needs to be completed before any demolition or construction activities begin. IDOT shall produce a 5-10 minute video documentary about the bridge. The documentary will be published on YouTube as an episode of the Illinois Historic Bridge Series by the Illinois State Archaeological Survey (Prairie Research Institute, University of Illinois at Urbana-Champaign). Upon request, the IDOT will provide copies of video to consulting parties and the public.
- C. One of the two original bridge plaques will be donated to the Raffensperger family which has direct ties to the construction of this bridge.

Copies of the ratified MOA will be sent to all signatories of the MOA as well as the Advisory Council on Historic Preservation (ACHP) per 36 CFR § 800.6(b)(1)(iv).

With this MOA ratification, the project is now Cleared for Design Approval only.
The project will not be cleared for letting until the MOA stipulation above has been completed.

Joseph Galloy, Ph.D., RPA
Cultural Resources Unit
Bureau of Design and Environment

JG:el

**MEMORANDUM OF AGREEMENT
AMONG THE
FEDERAL HIGHWAY ADMINISTRATION,
ILLINOIS STATE HISTORIC PRESERVATION OFFICER,
AND
ILLINOIS DEPARTMENT OF TRANSPORTATION
REGARDING THE REPLACEMENT OF THE
ILLINOIS 18 BRIDGE OVER THE ILLINOIS RIVER
IN THE CITY OF HENRY, IN MARSHALL AND PUTNAM COUNTIES, ILLINOIS**

WHEREAS, the Illinois Department of Transportation (IDOT) plans to replace the Illinois 18 Bridge over the Illinois River at Henry (Structure #062-0036) spanning Marshall and Putnam County, Illinois (IDOT Sequence #23202A, SHPO Log #001120220) (Project); and

WHEREAS, the Federal Highway Administration (FHWA) may fund the Project thereby making the Project an undertaking subject to review under Section 106 of the National Historic Preservation Act (NHPA), 54 U.S.C. Section 306108, and its implementing regulations, 36 CFR Part 800; and

WHEREAS, the FHWA has defined the undertaking's area of potential effects (APE) as the corridor shown in Exhibit A; and

WHEREAS, the FHWA has consulted with the Illinois State Historic Preservation Office (SHPO), a Division of the Illinois Department of Natural Resources (IDNR), pursuant to the Act; and

WHEREAS, the SHPO currently resides within IDNR (Office), and the Director of IDNR is the duly designated State Historic Preservation Officer (Officer); and

WHEREAS, the FHWA and the IDOT, in consultation with the Officer, have determined that the Illinois 18 Bridge over the Illinois River (Structure #062-0036) is eligible for the National Register of Historic Places (NRHP), and its replacement will cause an adverse effect to this historic property pursuant to 36 CFR Part 800 (Exhibit B); and

WHEREAS, the FHWA has determined that the undertaking will not have an effect on historic properties other than the Illinois 18 Bridge over the Illinois River, and the Officer concurred with this finding on June 2, 2025; and

WHEREAS, this Memorandum of Agreement (MOA) addresses the adverse effect to the Illinois 18 Bridge over the Illinois River (Structure #062-0036) and related improvements; and

WHEREAS, the FHWA and IDOT invited the following Tribes to enter consultation on May 26, 2020, October 6, 2022, and February 22, 2023: Potawatomi - Pokagon Band of Potawatomi, Ho-Chunk, Iowa Tribe of Kansas and Nebraska, Match-E-Be-Nash-She-Wish Band of Pottawatomi Indians (Gun Lake Tribe), Miami Tribe of Oklahoma, Osage Nation, Peoria Tribe

of Indians of Oklahoma, Potawatomi - Forest County Potawatomi Community, Prairie Band Potawatomi Nation, Sac and Fox Nation of Oklahoma, and Winnebago Tribe of Nebraska. Five tribes responded and were consulted with: Peoria Tribe of Indians in Oklahoma, Miami Nation, Osage Nation, Pokagon Band of Potawatomi, and Winnebago Tribe; and

WHEREAS, the FHWA and IDOT notified Landmarks Illinois, Historic Bridge Foundation, Marshall County Historical Society, Central Illinois Landmarks Foundation, and an interested private citizen regarding the effects of the undertaking on historic properties and invited them to consult. Landmarks Illinois and the private citizen both requested consulting party status; and

WHEREAS, the IDOT, on behalf of FHWA, in accordance with 36 CFR Part 800.6(a)(1), notified the ACHP of the adverse effect in an email dated June 11, 2025, and the ACHP has chosen not to participate in a letter dated June 26, 2025 pursuant to 36 CFR Part 800. 6(a)(1)(iii); and

WHEREAS, the FHWA has consulted with IDOT regarding the effects of the undertaking on historic properties and has invited them to sign this MOA as an invited signatory; and

WHEREAS, execution and implementation of this MOA evidences that FHWA has satisfied its Section 106 responsibilities for the Project; and

NOW, THEREFORE, the FHWA, the IDOT, and the Officer agree that the Project shall be implemented in accordance with the following stipulations to ensure that potential effects on historic properties are taken into account.

STIPULATIONS

The FHWA, the IDOT, and the Officer agree that the following steps will be undertaken for the Project:

I. ARCHITECTURAL AND HISTORICAL RESOURCE INVESTIGATIONS

- A. Prior to demolition of the Bridge, the IDOT shall complete Historic Illinois Engineering Record (HIER) Level III recordation of the Bridge. The IDOT will submit the draft HIER (95%) to the Officer, and the IDOT must receive written concurrence from the Officer that the draft HIER documentation is acceptable prior to the IDOT initiating demolition of the Bridge. The IDOT will submit the final HIER (100%) documentation to the Officer.
- B. Before any demolition or construction activities begin, the IDOT shall collect ground-based and aerial drone videography and still photographic images of the subject bridge. The IDOT will then produce a video documentary about the bridge. The running time of the video will be approximately 5-10 minutes. The documentary will include, at a minimum, the following information: historical context regarding the Illinois River crossing; the contribution that the crossing and the current bridge made to the economy of Henry and the counties which it stands; and the architectural/engineering significance of the bridge. The documentary will be published on YouTube as an episode of the Illinois Historic Bridge Series by the

Illinois State Archaeological Survey (Prairie Research Institute, University of Illinois at Urbana-Champaign). Upon request, the IDOT will provide copies of video to consulting parties and the public.

- C. At the request of a consulting party, William Raffensperger, a private citizen whose family has direct ties to the construction of this bridge, one of the two original bridge plaques will be donated to the Raffensperger family.

II. PROFESSIONAL STANDARDS

For the purpose of implementing this MOA, the IDOT shall continue to employ departmental staff with qualifications that meet the requirements of 36 CFR Part 61. The IDOT shall ensure that the professional staff responsible for the implementation of the mitigation measures meet the requirements of 36 CFR Part 61.

III. DURATION

This MOA will expire if its stipulations are not carried out within five (5) years from the date of its execution. In such an event, the IDOT shall so notify the parties to this MOA and, if it chooses to continue with the Project, then the FHWA shall reinstate review of the Project in accordance with 36 CFR Part 800.

IV. POST-REVIEW DISCOVERIES

If potential historic properties are discovered or unanticipated effects on historic properties found, the FHWA shall make reasonable efforts to avoid, minimize, or mitigate adverse effects to such properties and follow the requirements of 36 CFR Part 800.13(b).

V. DISPUTE RESOLUTION

Should any signatory to this MOA object at any time to any actions proposed or the manner in which the terms of this MOA are implemented, FHWA shall consult with such party to resolve the objection. If the FHWA determines that such objection cannot be resolved, the FHWA will:

- A. Forward all documentation relevant to the dispute, including any timely advice or comments regarding the dispute from the ACHP and signatories and the FHWA's proposed resolution, to the ACHP in accordance with 36 CFR Part 800.2(b)(2). The ACHP shall provide the FHWA with its advice on the resolution of the objections within thirty (30) days of receiving adequate documentation. Prior to reaching a final decision on the dispute, the FHWA shall prepare a written response that takes into account any timely advice or comments regarding the dispute from the ACHP and signatories and provide them with a copy of this written response. The FHWA will then proceed according to its final decision.
- B. If the ACHP does not provide its advice regarding the dispute within the thirty (30) day time period the FHWA may make a final decision on the dispute and

proceed accordingly. Prior to reaching such a final decision, the FHWA shall prepare a written response that takes into account any timely comments regarding the dispute from the signatories to the MOA and provide them and the ACHP with a copy of such written response.

- C. The FHWA's responsibility to carry out all other actions subject to the terms of this MOA that are not the subject of the dispute remain unchanged.

VI. AMENDMENTS

This MOA may be amended when such an amendment is agreed to in writing by all signatories. The amendment will be effective on the date a copy signed by all of the signatories is filed with the ACHP.

VII. TERMINATION

If any signatory to this MOA determines that its terms will not or cannot be carried out, that party shall immediately consult with the other parties to attempt to develop an amendment. If within thirty (30) days an amendment cannot be reached, any signatory may terminate the MOA upon written notification to the other signatories. Once the MOA is terminated and prior to work continuing on the undertaking, the FHWA must request, take into account, and respond to the comments of the ACHP under 36 CFR Part 800.7. The FHWA shall notify the signatories as to the course of action it will pursue.

Execution of this MOA by the FHWA, the IDOT, and the Officer and implementation of its terms evidence that the FHWA has taken into account the effects of this undertaking on historic properties and afforded the ACHP an opportunity to comment.

(Signature Pages Follow)

**MEMORANDUM OF AGREEMENT
AMONG THE
FEDERAL HIGHWAY ADMINISTRATION,
ILLINOIS STATE HISTORIC PRESERVATION OFFICER,
AND
ILLINOIS DEPARTMENT OF TRANSPORTATION
REGARDING THE REPLACEMENT OF THE
ILLINOIS 18 BRIDGE OVER THE ILLINOIS RIVER
IN THE CITY OF HENRY, IN MARSHALL AND PUTNAM COUNTIES, ILLINOIS**

Signatory

FEDERAL HIGHWAY ADMINISTRATION

By: Darien M. Siddall Date: 1/21/2026

Print Name: Darien Siddall

Title: FHWA, IL Division Environmental Unit

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IN THE CITY OF HENRY, IN MARSHALL AND PUTNAM COUNTIES, ILLINOIS**

Signatory

ILLINOIS STATE HISTORIC PRESERVATION OFFICER

By: Carey L. Mayer Date: 1/14/2026

Print Name: Carey L. Mayer, AIA

**Title: Deputy State Historic Preservation Officer
Illinois Department of Natural Resources**

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Invited Signatory

ILLINOIS DEPARTMENT OF TRANSPORTATION

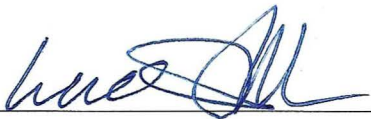
By: Kensil A. Garnett Date: 12-17-25

Print Name: Kensil A. Garnett

Title: Region 3 Engineer

**MEMORANDUM OF AGREEMENT
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Concurring Party

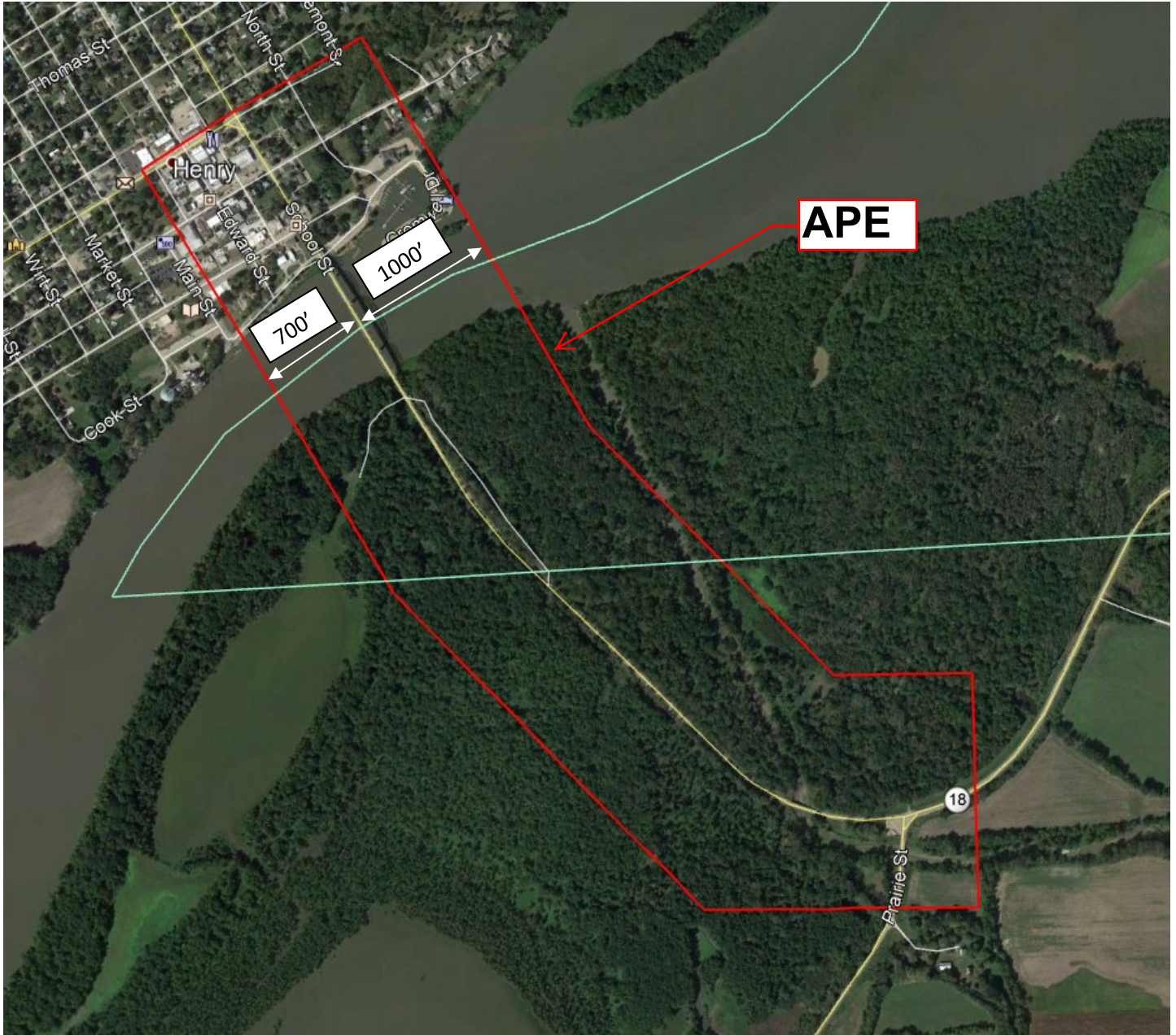
By:  Date: 12/16/2025

Print Name: William Raffensperger

Title: Private Citizen

FAP Route 653 (IL 18)
Section (104B-D)BR
Marshall and Putnam Counties
Replacement of structure carrying IL 18 over the Illinois River in Henry
SN 062-0036
Job No. P-94-007-20
Catalog No. 035761-00P
PTB 195-038

**Henry Bridge Replacement
IDOT Seq. 23202
APE MAP**



Along IL 18 from 3rd St. in Henry, IL to the intersection of IL 18/IL 26 on the southeast side of the IL River.

Approximately 1000' north/east of the existing roadway centerline

To approximately 700' south/west of the existing roadway centerline



Illinois Department of Transportation

Memorandum

To: Kensil Garnett Attn: Greg Larson
From: Jack Elston By: Joseph Galloy
Subject: Adverse Effect – SHPO Coordination Required
Date: July 2, 2024

Marshall/Putnam County
Henry
FAP 653/IL 18
Bridge Replacement
Structure # 062-0036
Job # D-94-041-19
IDOT Sequence # 23202A
SHPO Log # 001120220

Further coordination with the Illinois State Historic Preservation Officer (SHPO) is required for the above referenced undertaking. Attached is a letter from the SHPO indicating that the project as currently planned will constitute an Adverse Effect to SN 062-0036 pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended, as it proposes the removal and replacement of a bridge that is eligible for listing on the National Register of Historic Places (NRHP). The SHPO also agreed with our finding that the remaining six historic resources in the APE will not be adversely affected by the undertaking. The resources include Henry City Hall, 514 Front St.; Bickerman Opera House, 504 Edward St.; Henry State Bank Building, 495 Edward St.; Commercial Building, 509 Edward St.; City Water Works Building, 547 Cromwell Dr.; and M&D Printing Building, 616 2nd St.

As a next step, efforts should be made to finalize the Ssection 4(f) report with FHWA and IDOT Cultural Resources Unit will develop a draft memorandum of agreement (MOA) that will contain mitigation that must be completed before any construction can be initiated.

A handwritten signature in black ink, reading "Joseph M. Galloy".

Joseph M. Galloy, PhD, RPA
Cultural Resources Unit Manager
Bureau of Design & Environment

JG:el
Attachment



Illinois
Department of
**Natural
Resources**

JB Pritzker, Governor • Natalie Phelps Finnie, Director
One Natural Resources Way • Springfield, Illinois 62702-1271

www.dnr.illinois.gov

Various County

Henry

Bridge Replacement (SN 062-0036)

FAP 653, IL 18 over the Illinois River

IDOT-D-94-041-19, IDOT Seq #-23202A

SHPO Log #001120220

June 25, 2024

Dr. Joseph Galloy

Illinois Department of Transportation

Bureau of Design and Environment

2300 S. Dirksen Parkway

Springfield, IL 62764

Thank you for your submission of the effects determination regarding the proposed replacement of Bridge SN 062-0036, which carries IL 18 over the Illinois River in Henry, Illinois, which we received on 6/11/24 (SHPO Log# 001120220). Our comments are required by Section 106 of the [National Historic Preservation Act of 1966](#), as amended, 54 U.S.C. § 306108, and its [implementing regulations](#) (36 CFR Part 800) (Act).

We received the original submission for this undertaking on 12/2/20. On December 17, 2020, we concurred with the established Area of Potential Effects (APE) and the determination of NRHP eligibility for the subject bridge. On March 22, 2023, we concurred with identification of six additional NRHP-eligible properties in the APE (Henry City Hall, Bickerman Opera House, Henry State Bank Building, Storefront at 509 Edward St., City Water Works Building, and the M&D Printing Building).

We concur with the finding of No Adverse Effect to the six historic buildings in the APE. Furthermore, we concur that the project as proposed does not meet the Secretary of the Interior's Standards for Rehabilitation (Standards) and constitutes an adverse effect to the historic bridge. Please work with CJ Wallace (Carol.Wallace@Illinois.gov) in our office to develop a Memorandum of Agreement (MOA) in order to mitigate the adverse effects pursuant to the Act.

Sincerely,

Carey L. Mayer, AIA

Deputy State Historic Preservation Officer