



U.S. Department of Homeland Security  
FEMA Region 5  
536 South Clark Street, 6th Floor  
Chicago, Illinois 60605-1521

**FEMA**

March 18, 2024

Carol J. Wallace  
Cultural Resources Coordinator  
Illinois Department of Natural Resources  
Attention: Review and Compliance  
One Old State Capitol Plaza  
Springfield, Illinois 62701

Re: Annual Report Regarding the Programmatic Agreement among the Federal Emergency Management Agency, the Illinois State Historic Preservation Officer, the Illinois Emergency Management Agency, and Participating Tribes

Dear Ms. Wallace:

Pursuant to paragraph I.B.1(d) of the captioned Programmatic Agreement (PA), FEMA is required to provide the PA's Signatories with an annual written report of activities conducted during each calendar year. Enclosed, find a copy of the report for projects approved in 2023.

Per paragraph I.B.1(e), any signatory to the PA who would like to have FEMA call a meeting of the signatories to review the report and/or discuss any issues may contact me to do so.

Of the 197 undertakings reviewed by FEMA in 2023, only 20 undertakings required review by SHPO staff. With the PA in place, SHPO staff can focus their expertise on undertakings that have the potential to significantly affect historic resources, rather than spending time on large numbers of routine reviews.

- Of the sixty-three (63) undertakings funded under the presidentially declared disasters, EM-3577-IL, DR-4461 IL, and DR-4728 IL in 2023, zero undertakings (0%) required review by SHPO staff.
- Of the one hundred and twenty-two (122) DHS Grant Programs, only fifteen (15) undertakings (12%) required review by SHPO staff.
- Of the twelve (12) Hazard Mitigation Grant Programs, five (5) undertakings (42%) required review by SHPO staff.

In addition to relieving the SHPO of the burden of routine reviews, the PA also reduces that time needed for FEMA and the Illinois Emergency Management Agency to approve funding for disaster recovery projects. Normal regulatory review under Section 106 of the NHPA takes an average of forty-five days. The PA allows FEMA to make independent compliance decisions on routine projects, allowing review to be completed in two days or less. This reduction in the time required for review translates into faster disbursement of recovery funds, which is in the best interests of the recipients of disaster recovery funding in Illinois.

Beginning this year, FEMA will provide annual notice of recipients authorized to initiate Section 106 consultation on FEMA's behalf in the annual report. There are currently no authorized recipients initiating Section 106 consultation on FEMA's behalf in Illinois.

FEMA appreciates your assistance with the current agreement update and we will be in touch with next steps shortly.

If you have any questions after reviewing this report, feel free to contact Joshua Barbee of my staff at 312-408-5549 or [fema-r5-environmental@fema.dhs.gov](mailto:fema-r5-environmental@fema.dhs.gov).

Sincerely,

A handwritten signature in blue ink that reads "Duane Castaldi". The signature is written in a cursive style.

Duane Castaldi  
Regional Environmental Officer  
FEMA Region 5

Enclosures

cc: J. Brent Hamilton, Illinois Emergency Management Agency

Julie Pfeifer, Illinois Emergency Management Agency

Zachary Krug, Illinois Emergency Management Agency  
Lance Foster, THPO, Iowa Tribe of Kansas and Nebraska



**FEMA**

March 18, 2024

***2023 Annual Report Regarding the Programmatic Agreement among  
the Federal Emergency Management Agency,  
the Illinois State Historic Preservation Officer,  
the Illinois Emergency Management Agency,  
and Participating Tribes***

**Requirement:**

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Paragraph I.B.1(d) of the captioned programmatic agreement (PA) requires FEMA to provide the Signatories with an annual written report of activities conducted under this PA. The report is to summarize the actions taken to implement the terms of this Agreement, provide statistics on Undertakings reviewed, and recommend any actions or revisions to be considered, including updates to the appendices.

This report includes the following information:

- A summary of projects approved under allowances organized by FEMA program,
- A list of properties determined eligible for listing in the National Register of Historic Places,
- A summary of archaeological activities conducted under the program,
- FEMA's views regarding the effectiveness of the agreement, and
- Suggestions for additional actions to be considered for adoption as programmatic allowances.

This report includes only projects *approved for funding* by FEMA during the 2023 calendar year under one or more programmatic allowances. It does not include:

- Undertakings approved after full Section 106 consultation,
- Undertakings providing emergency protective measures, which are not subject to Section 106 review,
- Undertakings without the potential to affect historic properties,
- Undertakings reviewed under the FCC nationwide programmatic agreements,
- Undertakings previously reviewed and resubmitted for cost adjustments,
- Undertakings currently under review for environmental / historic preservation compliance, and
- Undertakings funded under COVID disaster DR-4489-IL, reporting for which is being done under the ACHP's "Emergency Situation Procedures Regarding Section 106 of the National Historic Preservation Act Compliance for Federal Emergency Management Agency Undertakings Responding to COVID-19 Disasters and Emergencies," implemented on May 14, 2020, as amended.

Although project counts do not include those undergoing consultation under 36 CFR Part 800, the list of properties determined eligible for listing is drawn from all FEMA undertakings during 2023. The section on archaeological activities covers all FEMA program activities as well.

In addition to these reporting requirements, in accord with Stipulation I.B(1)(b) FEMA is including in this report a formal statement regarding recipients authorized to initiate Section 106 consultation with SHPO on FEMA's behalf.

**Project Summary:**

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Total Number of Projects Approved under programmatic allowances: 155

Approved projects are summarized below by program.

***Public Assistance Grant Program***

**EM-3577:** Severe storms January 1, 2020 and December 31, 2021, affecting fourteen (14) counties.

**Projects Meeting Programmatic Allowances ..... 1\***

I.A. Ground Disturbing Activities and Site Modification .....	1
I.B. Buildings and Structures .....	0
I.C. Transportation Facilities.....	0
I.D. Warning Sirens.....	0
I.E. Vector Control. ....	0
II.A Ground Disturbing Activities and Site Work .....	0
II.B Buildings and Structures .....	0
II.C Transportation Facilities.....	0
II.D Utilities, Communications Systems and Towers.....	1
II.E Water Resource Management and Controls.....	0

**DR-4461:** Severe storms and flooding February 24, 2019 - July 03, 2019, affecting twenty-eight (28) counties.

**Projects Meeting Programmatic Allowances ..... 10\***

I.A. Ground Disturbing Activities and Site Modification .....	7
I.B. Buildings and Structures .....	1
I.C. Transportation Facilities.....	4
I.D. Warning Sirens.....	0
I.E. Vector Control. ....	0
II.A Ground Disturbing Activities and Site Work .....	7
II.B Buildings and Structures .....	4
II.C Transportation Facilities.....	6
II.D Utilities, Communications Systems and Towers.....	5

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\* Total number of allowances may exceed the number of projects, as multiple allowances may be applied to various scope items for some undertakings.

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II.E Water Resource Management and Controls..... 3

**DR-4728:** Severe storms and flooding June 29, 2023 - July 2, 2023, affecting twenty-two (22) counties.

**Projects Meeting Programmatic Allowances .....45\***

I.A. Ground Disturbing Activities and Site Modification ....	42
I.B. Buildings and Structures .....	0
I.C. Transportation Facilities.....	0
I.D. Warning Sirens.....	0
I.E. Vector Control. ....	0
II.A Ground Disturbing Activities and Site Work .....	3
II.B Buildings and Structures .....	0
II.C Transportation Facilities.....	0
II.D Utilities, Communications Systems and Towers.....	2
II.E Water Resource Management and Controls.....	0

***DHS Grant Programs***

**Projects Meeting Programmatic Allowances .....92\***

I.A Ground Disturbing Activities and Site Modification.....	15
I.B Buildings and Structures .....	51
I.C Transportation Facilities .....	0
I.D Warning Sirens. ....	0
I.E Vector Control.....	0
II.A Ground Disturbing Activities and Site Work.....	33
II.B Buildings and Structures .....	102
II.C Transportation Facilities .....	1
II.D Utilities, Communications Systems and Towers.....	20
II.E Water Resource Management and Controls .....	1

***Hazard Mitigation Assistance Grant Program***

**Projects Meeting Programmatic Allowances ..... 7\***

I.A Ground Disturbing Activities and Site Modification.....	1
I.B Buildings and Structures .....	0
I.C Transportation Facilities .....	1

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I.D Warning Sirens. ....	0
I.E Vector Control.....	0
II.A Ground Disturbing Activities and Site Work.....	0
II.B Buildings and Structures .....	1
II.C Transportation Facilities .....	0
II.D Utilities, Communications Systems and Towers.....	14
II.E Water Resource Management and Controls .....	0

**Properties Found Eligible for Listing in the National Register:**

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FEMA is not required to determine eligibility of resources affected by undertakings meeting the programmatic allowances, and such undertakings constitute the majority of projects reviewed each year. For undertakings reviewed in consultation with the SHPO during 2023, of the properties eligible for or already listed on the National Register of Historic Places, five(5) properties were found newly eligible for listing:

**1.) EOC IL 2022-EO-00001 (44901)**

**WIU Emergency Operations Center, Macomb, McDonough Co**

Determined that Currens Hall is eligible for listing on the National Register of Historic Places under Criterion C for Architecture as an excellent example of the Modern Movement as applied to educational facilities.

**2.) NSGP IL 2022-UA-00013 (44877)**

**North Shore Congregation Israel, Glencoe (Cook Co)**

Eligibility for listing on the National Register of Historic Places (NRHP) under Criterion C, for Architecture, as an embodiment of the distinctive characteristics and high artistic value of the Mid-Century Modern/New Formalist architecture movement and as a masterwork by the renowned architect Minoru Yamasaki. The 1982 addition by Hammond, Beeby and Babka is also eligible under Criterion C, for Architecture, as an excellent expression of the Postmodern style. The property’s period of significance would consist of two significant dates—1964 and 1982, dates of construction of the original building and the addition, respectively. The 1964 building is eligible at a national level of significance, while the 1982 addition is significant at a local level.

**3.) NSGP IL NSGP 2022-UA-00013 (47058)**

**Chicago IL Lubavitch Girls High School, Security Measures**

Eligibility for listing on the National Register of Historic Places (NRHP) under Criterion C, for Architecture, with a local level of significance and a period of significance of 1968, the original date of construction. Example of a three-story, residential Mid-Century Modern style apartment building with business storefront space on the first story.

**4.) NSGP IL NSGP 2023-UA-00013 (47888)**

**McLeansboro IL First Baptist Church**

Eligibility for listing on the National Register of Historic Places (NRHP) under Criteria A and C, with a local level of significance. Example of the Akron Plan, with a Romanesque Revival Style. Architecture and as a religious property deriving primary significance from architectural or artistic merit.

**5.) PDM CDS IL LPDM-PJ-05-IL-2022-003 (0)**

**Sylvan Lake Dam**

FEMA found Site 11MS1250 to be eligible for listing on the National Register. This determination of eligibility was supported by the 2022 report by the Illinois State Archaeological Survey: "One site (11MS1250) warrants NRHP consideration under Criterion D because of its information potential but does not warrant consideration under other NRHP criteria. Additionally, Site 11MS1250 was previously determined to warrant NRHP consideration in 1985 during survey by American Resources Group, Ltd. Site 11MS1250 is likely to provide important new information on the prehistory of the region due to the presence of intact subsurface features dated to the Mississippian Lohmann phase (AD 1050–1100)." The dam and the lake that it created are eligible for the National Register of Historic Places (NRHP) under Criterion A for their associations with the land-use transformation of the area in the second quarter of the 20th century and under Criterion C for their engineering, both at the local levels of significance.

**Undertakings Requiring Archaeological Activities:**

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One archaeological survey supporting a FEMA-funded project approved in 2023 was undertaken:

**1) LPDM IL LPDM-PJ-05-IL-2022-006 (1)**

**Phase I Archaeological Survey of the Dady Slough Flood Control and Wetland Enhancement Project**

The Phase I Archeological Survey was prepared by Richard Grubb & Associates, Inc, and located no archaeological material during its reconnaissance. FEMA reviewed the survey and submitted the findings to the IL SHPO on December 7, 2022. IL SHPO concurred in its response to FEMA on January 9, 2023 (IL SHPO Log# 001121222).

**FEMA's Views Regarding the Effectiveness of the Agreement:**

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FEMA is satisfied with the agreement and finds that it has increased effectiveness and efficiency of reviews for undertakings funded by both disaster and grant programs. FEMA appreciates your assistance with the current agreement update and we will be in touch shortly with next steps.

**Suggested Additions to Programmatic Allowances:**

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FEMA is currently reviewing the most recent update and extension to the programmatic agreement and allowances. We will reach out once that review is complete.

**Recipient Authorized to Initiate Section 106 Consultation:**

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There are currently no authorized recipients initiating Section 106 consultation on FEMA's behalf in Illinois. Any attempt to initiate consultation for FEMA-funded undertakings by anyone other than FEMA should be brought to FEMA's attention by email or telephone.

**Prepared by:**

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